US Special Operations Command

SOKF-J9 Futures Directorate

Irregular Warfare JOC

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J-Code: J9

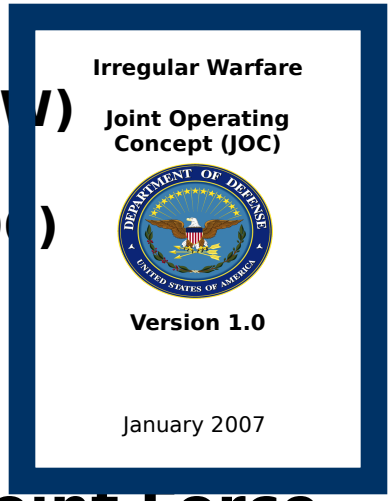
Date: Jan 07

The overall classification of this briefing is:
UNCLASSIFIED

20 1987 2007
Proven in the past Vigilant today Prepared for the future

Irregular Warfare JOC - Overview -

- **Background**
  - **DepSecDef approved QDR Irregular Warfare (IW) Execution Roadmap (Apr 06): USSOCOM tasked to develop IW JOC (Suspense: 15 Dec 06)**
  - **DJS memorandum directed USSOCOM and USMC MCCDC to co-develop (June 2006)**



- **Purpose: broadly describes how future Joint Force Commanders (JFCs) could conduct IW to accomplish national strategic objectives 2014-2026**
  - **Provide a basis for further discussion, debate, and experimentation in order to inform capability development**
  - **JFCs and their interagency / multinational partners use this JOC to assess integration challenges and opportunities**

Irregular Warfare JOC - Military Problem -

How to employ conventional and non-conventional military capabilities in support of integrated US Government and partner IW efforts to:

- **Conduct protracted campaigns to defeat adversary states & non-state irregular threats through indirect methods and means**
- **As a supported effort, defeat IW threats independent of a conventional operation**
- **As a supporting effort, defeat IW threats in combination with conventional operations**

Factors compounding the Joint Force Problem:

Expanding scale of IW: increasingly global in scale & unbounded in scope

Adapting Adversary:

- Do not have to defeat US and coalition security forces to win; in many cases they only need to outlast
- Use of non-belligerent states as safe havens
- Leverages the political nature of IW and operates under different legal or moral restrictions

These challenges favor an irregular military approach, using indirect and non-traditional methods and means to achieve US strategic objective

Irregular Warfare JOC - Scope -

- **Broadly describes operational-level solutions for conduct of protracted IW in conjunction with all instruments of national power and influence, and in concert with their state and non-state partners.**

- **Describes**
  - **Nature of IW as a form of warfare**
  - **The challenges we face from adversaries that will increasingly use IW against us**
  - **The opportunities afforded us by using IW to confront our adversaries with non-traditional, indirect approaches**

- **Addresses aspects of IW that current JOCs do not**
  - **Implications to campaign design, planning, executing,**
  - **Global scale of IW operations,**
  - **Protracted timeframe (capacity), and**
  - **Offensive applications of IW, particularly against hostile armed groups operating in non-belligerent states**

- **Will not provide a tactical description of how to conduct operations**
  - **Introduces new conditions and capability needs**

Irregular Warfare JOC - Proposed Solution -

The Joint Force will conduct IW operations against state and non-state adversaries in protracted regional and global campaigns designed to subvert, coerce, attrite, and exhaust an adversary rather than defeat him through direct conventional military confrontation.

Key Elements of Central Idea

- Indirect approaches
- Protracted
- Global Scale
- Focus on Will of the People
- Unified Action

Supporting Ideas

- Persistent Presence (OPE & IPE)
- Interpersonal Relationships
- Expanded Role of the GPF
- Alternative C2 for IW

Endstate: Friendly political authority and influence over host population are secured and adversary control, influence and support are denied.

Irregular Warfare JOC
- Examples of IW Activities -

- Insurgency
- Counterinsurgency (COIN)
- Unconventional Warfare (UW)
- Terrorism
- Counterterrorism (CT)
- Foreign Internal Defense (FID)
- Stabilization, Security, Transition, and Reconstruction (SSTR) Operations
- Strategic Communications
- Psychological Operations (PSYOP)
- Information Operations (IO)
- Civil-Military Operations (CMO)
- Intelligence and Counterintelligence Activities
- Transnational criminal activities, including narco-trafficking, illicit arms dealing, and illegal financial transactions, that support or sustain IW
- Law enforcement activities focused on countering irregular adversaries

Irregular Warfare JOC - Way Ahead -

- **Status**
  - **Version 1.0 approved by OPSDEPS TANK, awaiting CJCS and SECDEF approval**
  - **Appendix C (Capabilities) refinement Jan – May 07**
    - Classified Annex Development – operating in non-belligerent states and the associated capabilities needed
    - Expansion of Appendix C – annotates tasks, conditions, standards
    - 17-18 Jan 07 – Initial stakeholders meeting – develop TOR, POA&M, methodology

CTO JIC

Combating Terrorist Organizations (CTO) JIC Overview

- Scope - guide development and integration of DoD-wide & interagency capabilities to combat terrorist organizations
- Prospectus submitted to Joint Staff J7, O6-level approved
- Integrates broader DOD capacities and capabilities
- Provides opportunities to conceptualize beyond the scope of current 7501 plan
- USSOCOM-led and funded
- Status: Anticipating JCS staffing-approval 3d Qtr/FY07 and development beginning 3d or 4th Qtr/FY07

CTO JIC
- Military Problem -

- As the U.S. becomes more successful in the war on terror, new terrorist organizations may not be as organized or predictable. Those organizations could further morph in later years to become new organizations with a new capacity for violence or creating mass effects. Therefore, DOTMLPF capabilities are needed to diminish or eliminate terrorist organizations from branching off and pursuing more dangerous pathways.

CTO JIC
- Scope -

- This JIC guides the development and integration of Joint Operating Concepts for the employment and sustainment of U.S. military capabilities and the integration of interagency capabilities to combat terrorist organizations, disrupt their ability to engage in violence, and suppress worldwide terrorism. While this concept concentrates on DOD activities, other interagency capabilities must be included as enablers to achieve success in combating terrorist organizations.

CTO JIC
- Proposed Solution -

- Identify and locate terrorist organizations, their command and control apparatus, and support infrastructure
- Deny sponsorship, support, and sanctuary to terrorist organizations
- Strengthen and sustain the international effort to fight terrorist organizations
- Interdict and disrupt materiel support for terrorist organizations
- Synchronize future DOD efforts, implement operations that shape future environments, address root causes of terrorism, and eliminate terrorist organizations' sanctuaries and havens

Approach to Develop the CTO JIC

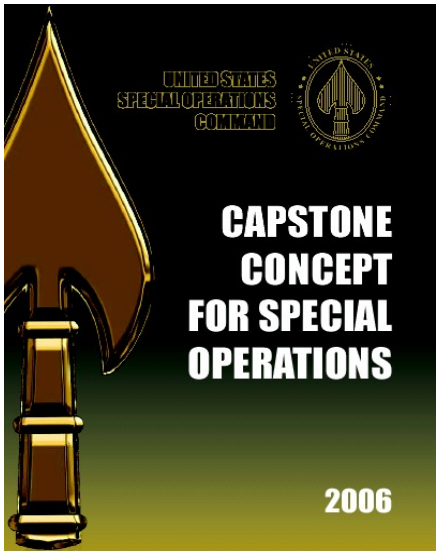
- Develop hypothesis for future concept to combat terrorist organizations
- Examine national and DoD counterterrorism guidance
- Identify current organizations within the U.S. government with a counterterrorism mission
- Conduct interviews to collect data to validate or refine hypothesis and to:
  - Establish a baseline for current counterterrorism activities
  - Capture best/worst practices and innovative ideas
  - Determine current gaps in doctrine
  - Determine current capability shortfalls
  - Determine current intelligence gaps (types of intel and intel processes)
- Conduct focus group with academic/think tank subject matter experts on counterterrorism to capture best practices and innovative ideas
- Refine hypothesis to incorporate data collected from interviews and focus group(s), omit current successful activities, and enhance innovative solutions

CTO JIC
- Way Ahead -

- **Jan – Apr 07 – Research and preparation**
  - **Interview process/fact find**
- **May 07 – Mission Analysis**

Capstone Concept for Special Operations

- As directed by CDRUSSOCOM:
  - A Single Vision for what SOF will look like in 2016 & beyond
  - Looks at the "Big Picture" of future SOF application
  - Outlines visionary changes that SOF must undertake to meet identified future challenges
  - Describes the application of SOF functional capabilities within the future operating environment—reflects GWOT Implementation and GFP Plans
- Provides Non-SOF reader with an overview of future SOF capabilities
- Provides SOF organizations with a "Common Operating Picture" in order to help shape SOF transformation
- STATUS: Complete; released Oct 2006



Joint SOF Enabling Concepts (JSOEC)

- **SOF operational-level concepts subordinate to the Capstone Concept for Special Operations (CCSO)**
- **Five Core JSOECs reflecting CCSO's Keystone Capability Areas**
  1. ***Joint Expeditionary SOF (in development)***
  2. ***Joint SOF Warrior***
  3. ***Joint SOF C3I (in development)***
  4. ***Joint SOF Logistics***
  5. ***Joint SOF Intelligence Operations***

  - **STATUS: next slide**

JSOEC Way Ahead

- *(expect ~12 months to complete all JSOECs)*

- ***Joint Expeditionary SOF (JESOF)*** **document creation underway following IPT and CDR inputs**
- ***Joint Special Operations C3I (JSOC3I)*** **document modifications continue**
- ***Joint Special Operations Warrior (JSOW)*** **IPT approximately Feb/Mar 07**
- ***Joint Special Operations Intelligence (JSOI)*** **and *Joint Special Operations Logistics, Acquisition, and Resourcing (JSOLAR)* will begin following JSOW**

Questions

IW JOC Backup Slides

IRREGULAR WARFARE DEFINED

- **Proposed Joint Definition:**

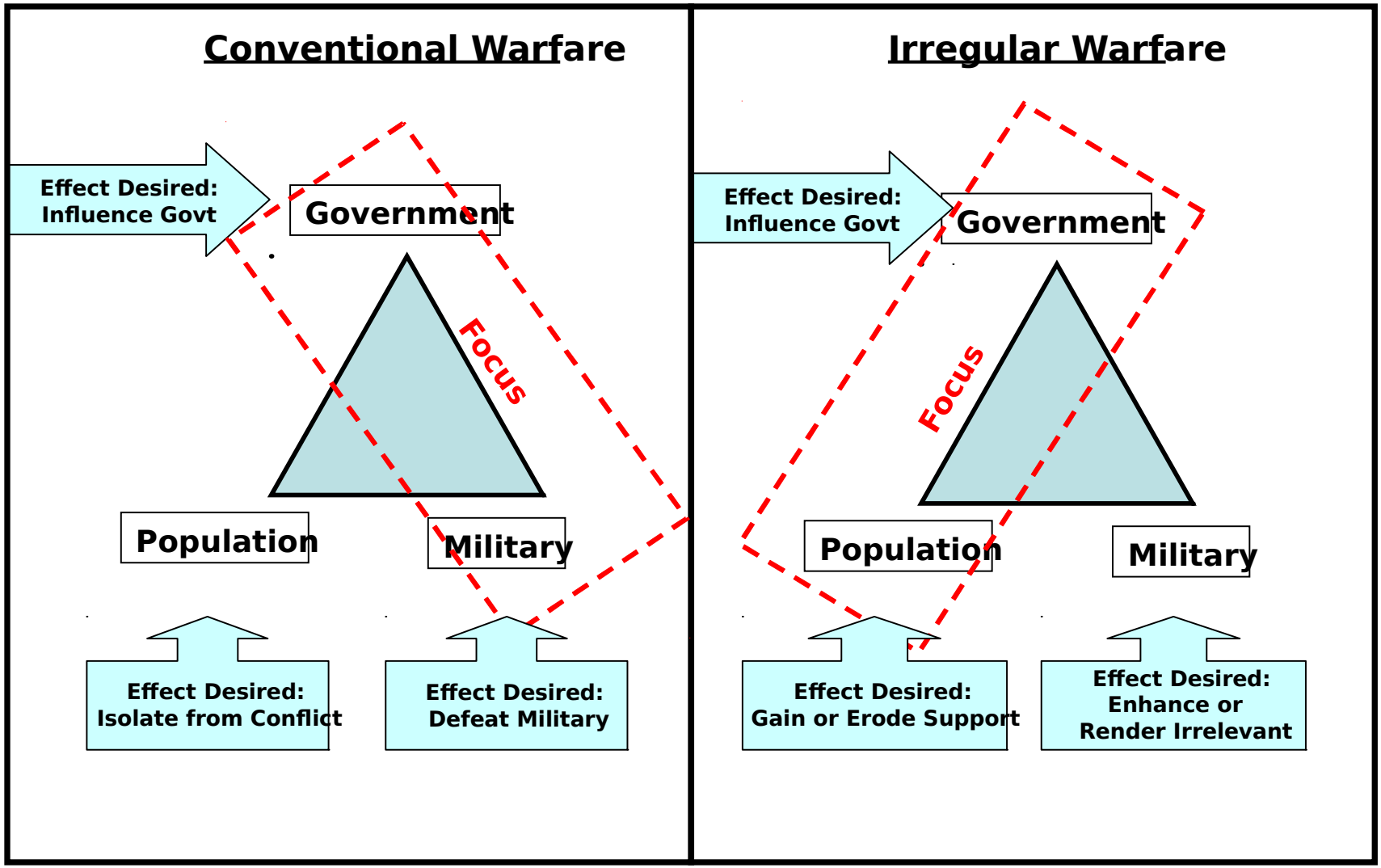
"A violent struggle among state and non-state actors for legitimacy and influence over the relevant populations."

(OSD/Joint Staff, 1 December 2006)

- **At the Operational Level, the focus may be on planning and executing using indirect approaches.**
- **At the Tactical Level, the focus is probably on asymmetric applications of tactics, techniques, and procedures (TTPs) that may be applied differently in an IW operation than it would under a conventional operation.**

Characterized by actions to erode an adversary's power and influence over a relevant population rather than defeating the adversary primarily through direct military confrontation.

CONTRASTING CONVENTIONAL & IRREGULAR WARFARE



IW / MCO / SSTR JOC RELATIONSHIPS